



**EXECUTIVE COUNCIL 2024**

**REPORT OF THE APPU/UPU REFORM WORKING GROUP  
(Document prepared by the APPU/UPU Reform Working Group)**

1. Subject	References/ Paragraphs
<p>Informing the EC on the:</p> <ul style="list-style-type: none"> <li>- background to the RWG and its activity</li> <li>- status of RWG activity (as presented through various documents for the 2024 EC)</li> <li>- financial position of funds allocated to support the RWG through the Reform Consultant</li> <li>- review conducted by the Reform Consultant of all decisions taken at the 4th UPU Extraordinary Congress for relevance / impact on the APPU in relation to the review of governing documentation (GD)</li> <li>- summary of key outcomes and recommended action</li> </ul>	<p>§§ 2 – 3 § 4, Appendix 1 § 6 §§ 5.3 – 5.5, Appendix 2, §§ 1.1 - 1.2 Appendix 2, § 3.2, § 4.1, Table 2, Table 3</p>
<p><b>2. Decision expected</b></p> <p>The EC is asked to:</p> <ul style="list-style-type: none"> <li>- <b>note</b> the activity of the RWG since the 2023 EC</li> <li>- <b>note</b> the detail of the RWG activity is presented in a range of documents to be dealt with separately at the 2024 EC</li> <li>- <b>note</b> the financial position of funds allocated to support the RWG through the Reform Consultant</li> <li>- <b>note</b> the review conducted by the Reform Consultant of all decisions taken at the 4<sup>th</sup> UPU Extraordinary Congress for relevance / impact on the APPU in relation to the review of GD, including key outcomes and recommended action, and this report will conclude the work of the Reform Consultant on the assigned task</li> <li>- <b>inform</b> the 2024 EC of the work undertaken and action required</li> <li>- <a href="#">approve the decisions expected in EC 2024 Doc 13.2</a></li> <li>- <a href="#">approve the decisions expected in EC 2024 Doc 13.3</a></li> <li>- <a href="#">note EC Doc 13.2a</a></li> </ul>	<p>§§ 2 – 3 § 4, Appendix 1 § 6 §§ 5.3 – 5.5, Appendix 2, §§ 1.1 - 1.2, Table 1, § 1.3, § 5.2 Appendix 2, § 5.3 <a href="#">§ 7, EC 2024 Doc 13.2</a> <a href="#">§ 7, EC 2024 Doc 13.3</a> <a href="#">§§ 1 – 3, EC 2024 Doc 13.2a</a></p>

**1. Introduction**

- 1.1 EC 2024 Doc 13.1 sets out the report of the 2022-2026 Reform Working Group (RWG) to the 2024 EC.

## 2. Background

2.1 The RWG was re-established at the 2022 APPU Bangkok Congress. Membership comprises Australia (Chair), China, India, Indonesia, Iran, Japan, Korea, New Zealand, Singapore, Thailand and Vietnam. The Bureau is an observer to the RWG. The Reform Consultant (Mark Lawley) assists the RWG in its work.

2.2 The activities of the RWG are based on five axes:

- directional
- legal
- organisational
- financial
- capacity and capability

Under each axis there are proposed areas of focus. Appendix 1 of EC 2023 Doc 13.4 (Bangkok Cycle workplan) sets out the detail of what the RWG's activity covers.

## 3. RWG activity

3.1 The RWG has met virtually on six occasions since the 2023 EC meeting. These meetings took place as follows.<sup>1</sup>

- Meeting 5: 12 December 2023
- Meeting 6: 13 March 2024
- Meeting 7: 29 May 2024
- Meeting 8: 30 May 2024
- Meeting 9: 3 July 2024
- Meeting 10: 9 July 2024

3.2 The main points and outcomes from each of the meetings can be found on the APPU website.

## 4. Reporting on activity

4.1 The RWG is reporting on a number of matters to the 2024 EC. The reporting is split between two methods.

- (i) Appendices to this document (EC 2024 Doc 13.1) for:
  - (a) the Bangkok Cycle workplan of the RWG (Appendix 1)
  - (b) the review of decisions taken by the 4<sup>th</sup> UPU Extraordinary Congress (Appendix 2)
- (ii) Separate documents for
  - (a) Asia Pacific Post Cooperative (EC 2024 Doc 13.2)
  - (b) Review of Governing Documentation workplan (EC 2024 Doc 13.3)

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<sup>1</sup> Four meetings of the RWG were held between the 2022 Congress and the 2023 EC meeting. Hence, the meetings listed in paragraph 3.1 start at Meeting 5.

4.2 Paragraph 5 covers the key points for the Bangkok Cycle workplan. Paragraph 6 covers the key points for the budget of the Reform Consultant.

## 5. Bangkok Cycle workplan

5.1 Appendix 1 provides an update on the Bangkok Cycle workplan and the 16 focus areas for the RWG.

5.2 A summary of the material on the workplan has been extracted and placed below.

Line	Feature	No. of Activities	Activity Identifier(s)	Further Details Available
1	Total number of Activities	16	N/A	
2	Activities completed	1	2	Appendix 1, Appendix 2
3	Activities currently under action and on schedule	6	1, 3, 10, 11, 13, 15	3, 11 ref Doc 13.2 10, 13 ref Doc 17 15 ref Doc 13.3
4	Activities currently under action and behind schedule	1	4	Doc 13.3
5	Activities requiring consultation / direction	2	14,16	
6	Activities not requiring action up to 2024 EC	6	5, 6, 7, 8, 9, 12	

5.3 Appendix 2 contains a separate report that assesses the impact of decisions taken at the 2023 UPU Extraordinary Congress. This assessment had been commissioned as an early step to the current review of the APPU Acts to ensure the RWG work was based on the most recent version of the UPU Acts and is Activity 2 of the Bangkok Cycle workplan.

5.4 By way of summary of the material at Appendix 2, the table below identifies the key outcomes of the review in terms of impact of decisions and changes made at the Extraordinary Congress.

Proposal / Decision Type	Number of Proposals	Attachment Reference (Lines)	Number of Proposals / Decisions Relevant to Review of GD
Proposals of a General Nature, Decisions and Resolutions	16	1 to 10	Nine proposals resulted in seven Decisions / Resolutions. Two Resolutions relevant, as background material, to Ad Hoc Group on Policy Position for WSPSPs. Five Decisions / Resolutions not relevant to Review of GD
Proposals to amend General Regulations	18	11 to 28	14 proposals relevant, as background material, to Ad Hoc Group on Policy Position for WSPSPs.
Proposals to amend Congress Rules of Procedure (RoP)	4	29 to 32	One proposal recommended for noting Three proposals not relevant to Review of GD
Proposals to amend Convention	7	33 to 39	0
Proposals to amend Postal Payment Services Agreement	12	40 to 51	0

5.5 The items identified as relevant in the above table, for ease of reference, be separately advised to the 2024 EC for noting.

## 6. Budget of the Reform Consultant

6.1 A Reform Consultant assists the RWG. The financial outturn for 2023 was as follows.

Approved budget:	US \$45,000
Actual expenditure:	US \$20,817.50
Outturn for 2023:	<b>US \$24,182.50 underspent</b>

6.2 The underspent figure for 2023 is largely the result of:

- (i) increased capacity within the Bureau to undertake work that the Consultant had previously (i.e., prior to 2023) been requested to assist with; and
- (ii) a change in focus following the 2023 EC meeting (particularly for archiving work).

6.3 For 2024, Reform Consultancy has an approved contract value of US \$19,000. The estimated outturn expenditure is set out below.

February to May 2024 (invoiced):	US \$5,149.69
June to December 2024 (estimated):	US \$13,850.31
Estimated end-of-2024 position:	<b>In line with budget</b>

6.4 The Bureau has advised that US \$20,000 has been allocated to cover work to be undertaken by the Reform Consultant in 2025 to support the RWG. This allocation is subject to:

- (i) approval of EC 2024 Doc 6 and report of the Finance Committee by the Executive Council; and
- (ii) satisfactory conclusion to 2024 activities as specified in contractual reporting requirements.

## 7. Outcomes of Meeting 11 on Tuesday 13 August 2024 at the Siem Reap EC Meeting

7.1 [The RWG met on Tuesday 13 August during the Siem Reap EC Meeting. Attendees included Australia, China, India, Indonesia, Japan, Korea \(online\), New Zealand, Singapore, Thailand and Vietnam, as well as observers.](#)

7.2 [The meeting considered the draft report of the Reform Working Group \(EC 2024 Doc 13.1 – this document\) and the Chair provided an overview of its contents and details. The following decisions were presented:](#)

- [\(i\) note the activity of the RWG since the 2023 EC;](#)
- [\(ii\) note the detail of the RWG activity is presented in a range of documents to be dealt with separately at the 2024 EC;](#)
- [\(iii\) note the financial position of funds allocated to support the RWG through the Reform Consultant;](#)
- [\(iv\) note the review conducted by the Reform Consultant of all decisions taken at the 4<sup>th</sup> UPU](#)

Extraordinary Congress for relevance / impact on the APPU in relation to the review of GD, including key outcomes and recommended action, and this report will conclude the work of the Reform Consultant on the assigned task; and

(v) inform the 2024 EC of the work undertaken and action required.

7.3 Malaysia made a positive intervention on the work of the RWG, ~~and~~ thanking the members for their contribution. No other comments were made.

7.4 The Chair also presented an update on the situation of the Asia Pacific Post (APP) Cooperative (EC 2024 Doc 13.2). The Bureau also provided an overview of the associated consultation on holding an Extraordinary Congress (EC 2024 Doc 13.2a). The following decisions were presented with no comments:

(i) note the information provided; and

(ii) agree the next steps. Specifically, the next steps are for the EC to ask:

i. the Chair of the APP CMB to advise the Secretary General and the Chair of the Executive Council on the preferred location of the APP Cooperative no later than 3 months prior to the 2025 Executive Council meeting,

ii. the APPU/UPU Reform Working Group to continue working with the Chair of the APP CMB to develop the 'Basic Framework', and

iii. the Secretary General to continue working with the Chair of the APP CMB and the APP Managing Director on operational transition arrangements as required, with the Chair of the APP CMB to report annually to the Executive Council on such activities.

7.5 The meeting discussed the Review of Governing Documentation and Workplan (EC 2024 Doc 13.3) and the Chair provided an overview of its contents and details. This included providing an overview of the nine policy positions for agreement by the EC. The following decisions were presented with no comments:

(i) note the progress of the review of governing documentation and archiving project;

(ii) approve the final annotated Acts of the Union;

(iii) agree the Objectives and functions of the Union position;

(iv) agree the Centre of excellence position;

(v) agree the Regional representation position;

(vi) agree the Membership position;

(vii) agree the Reservations position;

(viii) agree the Accession position;

(ix) agree the Ratification position;

(x) agree the Withdrawal position;

(xi) agree the User-funded subsidiary bodies position; and

(xii) endorse the proposed workplan for the APPU/UPU Reform Working Group and next steps.

7.6 The meetings discussed the User-Funded Subsidiary Body policy position in relation to the APP, including how to best align the work activities of the APP and the APPU to maximise member benefits and minimise duplication of effort. The meeting agreed this discussion could be taken offline and explored in further detail as part of the Basic Framework development over the coming months. The APP Cooperative Management Board (CMB) Chair confirmed the APP was continuing to work towards the User-Funded Subsidiary Body solution and this would be discussed at the APP General Assembly the following day.

7.7 China made a positive intervention thanking the members for their contribution, recognising the heavy workload and good progress of the RWG, including the ongoing contribution of the Reform Consultant Mr Lawley.

7.8 The meeting turned to any other business. Indonesia made a positive intervention thanking the members of the RWG, confirming Indonesia's support for the APP integration as a user-funded subsidiary body and expressing willingness to continue the work.

7.9 Japan made an intervention inviting members to attend Japan's hosted dinner.

7.10 The Bureau made an intervention advising of changes to schedule for tomorrow's business, and advised a revised document would be published shortly.

**Bangkok Cycle workplan of the RWG: update on activity****1. Introduction**

1.1 EC 2024 Doc 13.1 Appendix 1 sets out, for noting by the EC, an update on the workplan for the RWG since the 2023 EC meeting (where the original workplan was endorsed (by the EC)).

**2. The workplan**

2.1 The workplan is at Add 1 to Appendix 1 (pages 6 and 7 of this document).

2.2 The summary of activities is set out below.

Line	Feature	No. of Activities	Details of Activities	Further Details Available
1	Total number of Activities	16	N/A	
2	Activities completed	1	2	Appendix 22
3	Activities currently under action and on schedule	6	1, 3, 10, 11, 13, 15	3, 11 ref Doc 13.2 10, 13 ref Doc 17 15 ref Doc 13.3
4	Activities currently under action and behind schedule	1	4	Doc 13.3
5	Activities requiring consultation / direction	2	14,16	
6	Activities not requiring action up to 2024 EC	6	5, 6, 7, 8, 9, 12	

**3. Comment**

3.1 The RWG has had mixed success with its workplan since the 2023 EC meeting.

3.2 On the positive side:

- there has been a high work rate, with good attendance and very good participation in the six online meetings
- the postponing of a treaty decision on the APP removed potential workload pressure (see EC 2024 Doc 13.2b)

3.3 However, the experimental methodology of the Policy Position work combined with some complex topics (history and options), resulted in this area of work taking more time than anticipated. Experience gained and the ability to run processes concurrently (i.e., finalising Policy Position work and drafting amendments to the Acts), provides confidence that this part of the RWG work will be delivered by its deadline, the 2025 EC.

3.4 The completed item (Item 2, assessment of impact of decisions at the 2023 UPU Extraordinary Congress) is set out in detail at Appendix 2 (pages 8 to 15 of this document).

3.5 Other issues i.e., Line 5 in the table in paragraph 2.2 will be resolved by the RWG and other parties as appropriate.



**APPU/UPU Reform Working Group**  
**Activities for the Bangkok cycle workplan of the Reform Working Group: Update for 2024 EC meeting**

Activity	Axis of Focus	Proposed Areas of Focus	Current Status of Focus	Relevant Observations re Focus
1	<b>Directional</b>	Maintain and execute workplan to achieve the agreed Vision	Active. Ongoing routine nature, as evidenced through RWG activity on establishing Policy Positions for key areas of the Acts of the Union.	Focus is the process for managing / directing RWG input / output to meet objectives.
2		Impacts and influence of decisions taken at the 2023 UPU Extraordinary Congress	Completed with RWG signing off a draft report to the 2024 EC on impacts of decisions taken at the 2023 UPU Extraordinary Congress.  Draft RWG report is at: EC 2024 Doc 13.1, Appendix 2	Task completed.
3	<b>Legal</b>	Finalise a long-term solution for the Asia Pacific Post Cooperative [Shared with Organisational Axis]	Active (updated position provided in EC 2024 Doc 13.2).	Initial urgency to complete this item during 2024 has changed. Focus is now on completion by the 2026 Congress. That said, it remains a complex matter that will require capable resource given it is new ground for the APPU. Anticipate that work requirements could create pressure on timely completion of other RWG activities / commitments.
4		Finalise the review of current provisions of the Acts of the Union to develop policy positions	Active (specific detail provided in EC 2024 Doc 13.3)	Complex matter involving high workload and specialist knowledge. Anticipate variations to personnel involved and decision-making methods. Activities 5, 6 and 7 are dependent on the completion of Activity 4. Will be on workplan through to 2026 Congress.
5		Develop amendments to the Constitution	Inactive (will be active following the 2024 EC meeting)	
6		Develop amendments to the General Regulations		
7		Examine and develop proposals to minimise future amendments to the Acts of the Union		
8		In light of the changes to the Acts of the Union, full review of the Rules of Procedure of the Executive Council	Inactive	Consequential to Activities 4, 5, 6 and 7. Activity not anticipated to be complex nor time-consuming. Timing for commencement not known, but likely to be 2025-2026.
9		In light of the changes to the Acts of the Union, full review of the Rules of Procedure of Congress		

Activity	Axis of Focus	Proposed Areas of Focus	Current Status of Focus	Relevant Observations re Focus
10		Contribute to the review of Financial Contributions and position on arrears, jointly in conjunction with the Finance Committee [Shared with Financial Axis]	Active (specific detail provided in EC 2024 Doc 17)	Complex matter involving variable workload. Will be on workplan through to 2026 Congress. Will involve Activities 5, 6 and 7 in the second half of the Bangkok Cycle.
11	<b>Organisational</b>	Finalise a long-term solution for the Asia Pacific Post Cooperative [Shared with Legal Axis]	Refer to Activity 3	Refer to Activity 3.
12		Develop long-term objectives and work plan of APPU working groups	Inactive	Key initiative to enhance the relevance and value of EC meetings by bringing standard disciplines into working group activities – and, to extent possible, ensuring that objectives / plans links with other Union activity. Likely commencement timing is 2025.
13	<b>Financial</b>	Contribute to the review of Financial Contributions and position on arrears, jointly in conjunction with the Finance Committee [Shared with Legal Axis]	Refer to Activity 10	Refer to Activity 10.
14		Develop guidelines to guide the Bureau to engage with other institutions to increase resources for activities and training courses	Inactive	Developmental work to commence in 2025.
15	<b>Capacity and capability</b>	Bangkok Cycle matters, building on Tehran cycle, including the archiving project	Active (specific detail provided in EC 2024 Doc 13.3)	Complex matter involving high workload and specialist knowledge. Anticipate variations to personnel involved to obtain decisions on range of issues. Will be on workplan through to 2026 Congress.
16		Develop more effective and in-need training courses	Inactive	Developmental work to commence in 2025.

## Assessment of impact of decisions taken at the 4<sup>th</sup> UPU Extraordinary Congress on APPU

Report by Reform Consultant to Chair, Reform Working Group

### 1. Introduction

- 1.1 The APPU is a restricted union of the UPU. The Acts of the APPU are broadly based on the Acts of the UPU to the extent that if the UPU makes a relevant change to its Acts, then this should be assessed by the APPU for any impact and revision necessary (of the APPU Acts).
- 1.2 In 2023, while drafting a workplan for the review of GD, the Chair of the Reform Working Group (RWG) and the Bureau identified that for the RWG review of GD to be complete, changes to the UPU Acts at the 4<sup>th</sup> Extraordinary Congress needed to be taken into account. The task and associated processes subsequently developed by the Reform Consultant are set out in Table 1 below.

Table 1: Extract from workplan on GD 1.3 <sup>2</sup>	
Ref	Task / Process
<b>GD 1.3</b>	<b>Conduct research on the impact of decisions taken at the 4th Universal Postal Union Extraordinary Congress (EOC) and develop recommendations for the RWG to consider</b>
GD 1.3.1	Identify and confirm access to key parties for authoritative consultation on changes made at the 4th EOC.
GD 1.3.2	Obtain and review UPU-origin documentation on the EOC changes.
GD 1.3.3	Summarise the changes and test understanding with authoritative party(ies).
GD 1.3.4	Seek, through appropriate channel, specific restricted union input on any actions being taken following the 4 <sup>th</sup> EOC.
GD 1.3.5	Prepare preliminary report on findings together with draft recommendations for RWG to consider. Test the draft recommendations with authoritative party.
GD 1.3.6	Submit report / recommendations to RWG

- 1.3 This document reports on the actioning of GD 1.3. In so doing, two items are brought to the attention of the RWG.
- (i) The material in Table 1 was drafted by the Reform Consultant prior to studying the various discussions and decisions taken at the 4<sup>th</sup> UPU Extraordinary Congress. Accordingly, when a preliminary assessment was made of the changes to the UPU Acts (i.e., after the workplan had been approved), some of the processes in Table 1 were modified or dispensed with.
- (ii) The work under GD 1.3 covers all decisions and changes made at the 4<sup>th</sup> UPU Extraordinary Congress. This is relevant to a parallel workplan on APPU financial contributions and historical arrears arising from the APPU Bangkok Congress under:
- Resolution C 5/2022 (Nauru's arrears in contributions to the APPU); and
  - Recommendation C 6/2022 (Full review of the financial contributions system).

Any issues of a financial nature relevant to C 2/2022 and C 6/2022 have been dealt with under GD 1.3.

### 2. Review methodology

2.1 The review primarily focused on:

- (i) changes to the UPU General Regulations: these were identified from the Fourth

<sup>2</sup> The identifier "GD ..." is from an administrative numbering system for activity undertaken by the Reform Consultant.

Additional Protocol to the General Regulations, cross-checked with the updated full text of the General Regulations. Where appropriate, detailed reasons for changes made by Congress were obtained from the relevant proposals and Congress documents; and

- (ii) decisions made by Congress other than those amending the Acts (i.e., resolutions, decisions, recommendations, formal opinions, etc): these were identified from the separate documentation prepared by the International Bureau.

2.2 For completeness,<sup>3</sup> the review also covered Congress proposals on the:

- (i) Congress Rules of Procedure;
- (ii) Convention;
- (iii) Final Protocol to the Convention; and
- (iv) Postal Payment Services Agreement.

### 3. Summary of changes / decisions taken at 4<sup>th</sup> UPU Extraordinary Congress

3.1 The full schedule of matters dealt with at the 4<sup>th</sup> Extraordinary Congress comprises 57 lines of activity. This is set out in Addendum 1 and includes an (action) assessment for each of the 57 items.

3.2 By way of summary of the material at Addendum 1, Table 2 below identifies the key outcomes of the review in terms of impact of decisions and changes made at the 4<sup>th</sup> Extraordinary Congress on the RWG Review of GD.

<b>Proposal / Decision Type</b>	<b>Number of Proposals</b>	<b>Attachment Reference (Lines)</b>	<b>Number of Proposals / Decisions Relevant to Review of GD</b>
Proposals of a General Nature, Decisions and Resolutions	16	1 to 10	Nine proposals resulted in seven Decisions / Resolutions. Two Resolutions relevant, as background material, to Ad Hoc Group on Policy Position for WPSPs. Five Decisions / Resolutions not relevant to Review of GD
Proposals to amend General Regulations	18	11 to 28	14 proposals relevant, as background material, to Ad Hoc Group on Policy Position for WPSPs.
Proposals to amend Congress RoP	4	29 to 32	One proposal recommended for noting Three proposals not relevant to Review of GD
Proposals to amend Convention	7	33 to 39	0
Proposals to amend Postal Payment Services Agreement	12	40 to 51	0

<sup>3</sup> The differentiation between the General Regulations (paragraph 2.1) and the other enactments / rules (paragraph 2.2) is based on the APPU focus being non-operational i.e., the APPU focus is primarily the UPU General Regulations and Decisions / Resolutions.

#### 4. Proposals / Decisions relevant to review of governing documentation

4.1 Table 3 sets out the details of the items in Table 2 that are considered relevant to the Review of GD.

<b>Proposal / Decision Type</b>	<b>Title of Proposal / Decision</b>	<b>App 1 Ref</b>	<b>Comment</b>	<b>Recommendation</b>
Proposal 3 and Resolution C 3	Further reform and opening of the UPU to wider postal sector players	Line 3	Relates to development of structures and activities involving Posts and WPSPs, with relevance to RWG activity on WPSPs.	<b>Recommended</b> for noting, as background material, by Ad Hoc Group on Policy Position for WPSPs.
Proposal 4 and Resolution C 4	Opening of the UPU to wider postal sector players – Reform as a continuum	Line 4	Relates to development of structures and activities involving Posts and WPSPs, with relevance to RWG activity on WPSPs.	<b>Recommended</b> for noting, as background material, by Ad Hoc Group on Policy Position for WPSPs.
Proposals 15.107.1, 15.108.1, 15.109.1, 15.113.1, 15.114.1, 15.115.1, 15.120.1, 15.121.1, 15.122.1, 15.123.1, 15.124.1, 15.125.1, 15.126.1 and 15.133.1	Various proposals relating to the Consultative Committee	Lines 11 to 24	Relates to the participation of CC members in UPU Council, access to the IB and membership of the CC.	<b>Recommended</b> for noting, as background material, by Ad Hoc Group on Policy Position for WPSPs.
Congress RoP (Proposal 19.1.91)	Exceptional definitions and procedures associated with remote participation at Congress	Line 29	Although not relevant to Review of GD, the UPU is continuing a practice of temporary provisions only for remote participation, including the continued confinement of secret ballots to members physically present.	<b>Recommended</b> for noting by APPU, as background material, for considering in an APPU context

#### 5. Conclusion

5.1 Contrary to initial thinking, the review of matters dealt with at the 4<sup>th</sup> UPU Extraordinary Congress was very straightforward. Accordingly, the steps originally outlined in the Reform Consultant’s workplan (as set out in Table 1 (paragraph 1.2)), were not necessary.

5.2 Subject to the RWG’s review of this report, the review of this workplan item is considered as completed. The next steps are to deal with the recommendations in Table 3 (paragraph 4.1) as part of the RWG schedule of activity.

5.3 It would be appropriate for the RWG to inform the 2024 EC meeting of this matter.

**Attachment**

**Summary of  
Proposals / Changes / Decisions Taken  
at 4<sup>th</sup> UPU Extraordinary Congress**

Line	Doc No.	Subject / Title	Summary	Assessment
1	Proposal 1 and Decision C 1	Scope of member country proposals to be brought before the Extraordinary Congress	Relates to management of Congress agenda.	Not relevant to Review of GD.
2	Proposal 2 and Decision C 2	Designation of member countries prepared to serve as the chair and vice-chairs/topic leaders of the fourth Extraordinary Congress, and the chairs, vice-chairs and members of the restricted committees	Relates to management of Congress proceedings.	Not relevant to Review of GD.
3	Proposal 3 and Resolution C 3	Further reform and opening of the UPU to wider postal sector players	Relates to development of structures and activities involving Posts and WPSPs.	Not relevant to Review of GD. However, useful as background material, to Ad Hoc Group on Policy Position for WPSPs.
4	Proposal 4 and Resolution C 4	Opening of the UPU to wider postal sector players – Reform as a continuum	Relates to development of structures and activities involving Posts and WPSPs.	Not relevant to Review of GD. However, useful as background material, to Ad Hoc Group on Policy Position for WPSPs.
5	Proposal 5 and Resolution C 5	Resolution. Further work on the Union’s legal framework associated with postal payment and other postal financial services	Relates to postal payment and other postal financial services. Out of scope for APPU Acts.	Not relevant to Review of GD.
6	Proposal 6 and Resolution C 6	Resolution. Creation of a UPU advisory knowledge centre for postal payment and other postal financial services	Relates to postal payment and other postal financial services. Out of scope for APPU Acts.	Not relevant to Review of GD.
7	Proposal 7	UPU climate action	CA proposal relating to UPU initiatives and targets for climate issues.	Not relevant to Review of GD.
8	Proposal 8	UPU climate action	Saudi Arabia proposal amending CA Proposal 7 on climate issues.	
9	Proposal 9	UPU climate action	China proposal amending CA Proposal 7 on climate issues.	
10	Resolution C 7	UPU climate action	Relates to UPU initiatives and targets for climate issues.	
11	Proposal 15.107.1	Functions of the CA	Relates to clarification of submission rights of Consultative Committee (CC) to the CA, and their treatment by CA.	Not relevant to Review of GD. However, useful as background material, to Ad Hoc Group on Policy Position for WPSPs.
12	Proposal 15.108.1	Organization of CA sessions	Relates to representation of CC at CA sessions.	

Line	Doc No.	Subject / Title	Summary	Assessment	
13	Proposal 15.109.1	Observers	Relates to representation of CC and other observers at CA sessions (including its committees), as well as at meetings of all its subsidiary bodies.		
14	Proposal 15.113.1	Functions of the POC	Relates to clarification of submission rights of Consultative Committee (CC) to the POC, and their treatment by POC.		
15	Proposal 15.114.1	Organization of POC sessions	Relates to representation of CC at POC sessions.		
16	Proposal 15.115.1	Observers	Relates to representation of CC and other observers at POC sessions (including its committees), as well as at meetings of all its subsidiary bodies.		
17	Proposal 15.120.1	Composition of the CC	Relates to broadening of interest groups eligible for membership of the CC.		
18	Proposal 15.121.1	Membership of the CC	Relates to the process for revoking membership of the CC.		
19	Proposal 15.122.1	Functions of the CC	Relates to alignment of CC functions with changes made to GR Articles, 107, 109, 113, 115.		
20	Proposal 15.123.1	Organization of the CC	Relates to harmonising text for frequency of meetings with that used for CA and POC meeting frequencies.		
21	Proposal 15.124.1	Representatives of the Consultative Committee at the Council of Administration, the Postal Operations Council and Congress	Relates to alignment of attendance rights of CC at Congress, CA and POC sessions. Also covers speaking rights for CC representatives i.e., designated representatives only.		
22	Proposal 15.125.1	CC observers	Relates to possible restricted access for observers at meetings (or parts of meetings) of the CC.		
23	Proposal 15.126.1	Information on the activities of the CC	Relates to formalisation of reporting procedures by the CC.		
24	Proposal 15.133.1	Information. Opinions. Requests for explanation and amendment of the Acts. Inquiries. Role in the settlement of accounts	Relates to formalisation of the support role that the International Bureau provides to the CC.		
25	Proposal 15.146.1	Fixing of expenditure of the Union	Four proposals setting out alternative annual expenditure ceilings for the UPU during the period 2022-2025.		Not relevant to Review of GD.
26	Proposal 15.146.2	Fixing of expenditure of the Union			
27	Proposal 15.146.3	Fixing of expenditure of the Union			
28	Proposal 15.146.4	Fixing of expenditure of the Union			



Line	Doc No.	Subject / Title	Summary	Assessment
29	Proposal 19.1.91	Article 1bis. Exceptional definitions and procedures associated with remote participation at Congress	Relates to RoP of Congresses regarding remote participation for the duration of the Riyadh Extraordinary Congress only.	Not relevant to Review of GD. However, the APPU may wish to note the approach in the UPU of temporary provisions only for remote participation, including the continued confinement of secret ballots to members physically present.
30	Proposal 19.4.1	Order of seating	Relates to clarification that the order of seating applies only to delegations that are physically present (noting that the amendment only applies for the duration of the Riyadh Extraordinary Congress).	Not relevant to Review of GD.
31	Proposal 19.18.1	Voting principle and procedure	Relates to clarification that the traditional system of voting shall not apply where remote representation is allowed, unless there are technical issues that prevent the use of the UPU online conferencing platform (noting that the amendment only applies for the duration of the Riyadh Extraordinary Congress).	Not relevant to Review of GD.
32	Proposal 19.26.1	Reservations to Acts	Relates to a change in procedure for the submission of Final Protocol proposals consequent upon the Convention and Agreements becoming permanent Acts.	Not relevant to Review of GD.
33	Proposal 20.4.1	Freedom of transit	Relates to Special Agreements for common customs or security regimes. (Proposal not adopted.)	Not relevant to Review of GD.
34	Proposal 20.17.1	Basic services	Relates to optional supplementary service for M bags.	Not relevant to Review of GD.
35	Proposal 20.18.1	Supplementary services	Relates to scope of mandatory registration service.	Not relevant to Review of GD.
36	Proposal 20.18.2	Supplementary services	Relates to provision of tracked delivery services.	
37	Proposal 20.18.3	Supplementary services	Relates to optional supplementary service for M bags.	
38	Proposal 20.18.4	Supplementary services	Relates to advice of delivery for insured letters.	
39	Proposal 23.8.1	Prohibitions (letter post)	Final Protocol entered by Indonesia.	Not relevant to Review of GD.
40	Proposal 40.2.1	Definitions	Relates to Postal Payment Services Agreement.	Not relevant to Review of GD.
41	Proposal 40.8.1	Prevention of money laundering, terrorist financing and financial crime	Relates to Postal Payment Services Agreement.	
42	Proposal 40.9.1	Confidentiality and use of personal data	Relates to Postal Payment Services Agreement.	
43	Proposal 40.10.1	Technological neutrality	Relates to Postal Payment Services Agreement.	

<b>Line</b>	<b>Doc No.</b>	<b>Subject / Title</b>	<b>Summary</b>	<b>Assessment</b>
44	Proposal 40.11.1	General principles	Relates to Postal Payment Services Agreement.	
45	Proposal 40.11.2	General principles	Relates to Postal Payment Services Agreement.	
46	Proposal 40.12.1	Quality of service	Relates to Postal Payment Services Agreement.	
47	Proposal 40.13.1	Interoperability	Relates to Postal Payment Services Agreement.	
48	Proposal 40.13.2	Interoperability	Relates to Postal Payment Services Agreement.	
49	Proposal 40.17.1	Checking and release of funds	Relates to Postal Payment Services Agreement.	
50	Proposal 40.25.1	Accounting and financial rules	Relates to Postal Payment Services Agreement.	
51	Proposal 40.26.1	Settlement and clearing	Relates to Postal Payment Services Agreement.	