

**Structure of Representation on UPU's CA and POC  
 An Information Paper for the APPU EC**

**A proposal to reserve two seats on UPU's CA and POC to the Pacific countries  
 (Document prepared by Nauru)**

1. Subject	References/paragraphs
Informing the EC on: <ul style="list-style-type: none"> <li>- the proposal by the Pacific Postal Group postal operators and their respective countries to seek two (2) seats on each of the UPU's Council of Administration (CA) and Postal Operations Council (POC);</li> <li>- that one of its members' countries will advance a paper to the 2020 UPU Congress seeking changes to the UPU General Regulations to provide for the assignment of these two seats in the allocation of seats to both the CA and POC on an equitable (geographical) basis;</li> <li>- if successful, it is understood that government representatives would be assigned to fill the CA seats and postal operators to fill the POC seats;</li> <li>- it is intended that the seats would pass to other members of the Pacific countries at each Congress session.</li> <li>-</li> </ul>	§1 and §3  §1 and §3.3  §3.4  §3.5 and §4. 4
<b>2. Decisions expected</b>  The EC is asked to: <ul style="list-style-type: none"> <li>- <b>note</b> the formation of PPG and its intended functions within the APPU region and wider forums such as the UPU;</li> <li>- <b>note</b> that PPG currently has 10 members; none of the respective countries for the postal operator members is currently represented on the UPU's CA and POC bodies;</li> <li>- <b>note</b>, based on the representation that these countries provide within the present UPU membership of 192 UN countries, that they comprise approximately 5% of the UPU's membership;</li> <li>- <b>note</b>, given this representation and the wish of their postal operators to play a greater part in UPU decisions and in international postal cooperation, that their governments and postal operators will pursue the reservation of two (2) seats on each of the CA and POC to PPG countries at the 2020 UPU Congress.</li> <li>-</li> </ul>	§2 : § 2.1 to §2.6  §2.5 and §4.1  §4.2  §1, 2, 3, 4

**1. Introduction**

The Pacific Postal Group Incorporated (PPG) is intending to approach the UPU's International Bureau by way of one of its member's countries to assist it in preparing a paper for the 2020 UPU Congress which would, if supported, provide the Pacific Post Group countries with 2 seats on each of the CA and POC in Group 4 of the equitable (geographic) representation assignment to 'Southern Asia and Oceania'.

**2. Background**

PPG was formed with the adoption of its Constitution in August 2014 to further the interests of the Pacific nations' postal services and the interests of their postal operators in the provision of postal

services.<sup>1</sup> PPG Incorporated was subsequently registered as an incorporated organisation in Samoa in April 2015.<sup>2</sup>

2.1 The members of PPG are the national postal operators from Pacific Forum Island countries and included are the Pacific territories who are current members of any of the Council of Regional Organisations of the Pacific (CROP) agencies.<sup>3</sup>

2.2 Specifically, the overall Goal of PPG is to "improve postal services and revenues in the Pacific region".<sup>4</sup>

2.3 In furtherance of this goal, PPG is organised to:

- a) improve the response to customers' requirements for postal facilities of all kinds;
- b) facilitate the improvement and security of postal services;
- c) co-ordinate postal training arrangements and postal operational services;
- d) promote regional and international postal co-operation in the spirit and observance of the Acts of the Universal Postal Union.
- e) undertake any and all other activities as deemed appropriate and related to any of the above.<sup>5</sup>

2.4 The main functions of PPG are to:

- a) monitor the development and modernization of the postal services in its member countries;
- b) draw up a list of priority actions to be taken to improve the operation of the post in relations among its member countries and between them and countries outside the Union and to facilitate mobilization of the means available for that purpose;
- c) promote the pooling of human resources and the infrastructures available in member countries;
- d) to seek the necessary external aid and, in this connection, to approach certain inter-country (EIB, Ausaid, UPU etc) and national bodies providing technical assistance.<sup>6</sup>

2.5 The current members of PPG are Cook Islands Post, Fiji Post, Kiribati Post, Nauru Post, Papua New Guinea Post, Samoa Post, Solomon Post, Tonga Post, Tuvalu Post and Vanuatu Post – 10 members in all representing the posts of 10 member countries of the UPU. The UPU currently comprises the Vatican City and 192 UN member countries.

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<sup>1</sup> Constitution of the Pacific Postal Group Incorporated , Adopted 15 August 2014, Nadi, FIJI.

<sup>2</sup> Certificate of Incorporation, 28 April 2015, SAMOA.

<sup>3</sup> See Constitution – Footnote 1

<sup>4</sup> See Constitution – Footnote 1

<sup>5</sup> See Constitution – Footnote 1

<sup>6</sup> See Constitution – Footnote 1

### **3. Proposal**

3.1 It is proposed that papers will be exchanged with the UPU's international Bureau in an effort to develop a paper for the 2020 UPU Congress.

3.2 The proposal being advanced is for two (2) seats on each of the UPU's Council of Administration (CA) and Postal Operations Council (POC) be reserved for the nations of the Pacific who are UPU members.

3.3 One country from the Pacific group will advance the paper to Congress.

3.4 If successful, this would mean that governments of two Pacific countries would take up the seats on the CA and their postal operators the seats on the POC.

3.5 These seats would be rotated amongst the Pacific UPU members with the passage of each UPU Congress.

3.6 The two seats would have to come from those assigned to Group 4 – Southern Asia and Oceania under the equitable (geographical) distribution, meaning that additional seats would not be available but would be from within the current allocation to Group 4.

3.4 The proposal is subject to a Congress decision requiring a majority of those voting, as a change to the UPU's General Regulations is required.<sup>7</sup>

### **4 Basis of the Proposal**

4.1 The proposal is founded on a simple premise. To date, the Pacific countries have not played a significant role in the development of the UPU, its decisions, standards, policies and procedures. With the formation of PPG, these countries have found a voice and recognise that the UPU and its members do need to understand the inherent difficulties and support required to sustain a global postal network.

4.2 Given that the Pacific countries represent approximately 5% of the UPU membership, they are proposing that 5% of the seats on the CA and POC bodies be reserved for their participation.

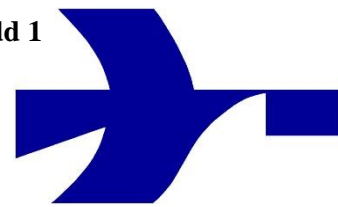
4.3 Both bodies have 40 member seats, save the one set aside on the CA for the host of Congress (as Chairman), these countries are proposing that 2 seats in each body (5% of the seats available) be reserved for their participation.

4.4 If successful, the seats would be rotated between the Pacific members. In the event that 2 seats are reserved but only one or no candidates from the Pacific stand for election at a Congress, then it is expected that the unfilled seats would return for general allocation within Group 4 at that Congress, according to the principles adopted by the CA and POC concerning the assignment of their seats.<sup>8</sup>

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<sup>7</sup> See art 17.2 of the Rules of Procedure of Congresses and art 156 of the UPU General Regulations

<sup>8</sup> See art 106 (CA) and art 112 (POC) of the UPU General Regulations

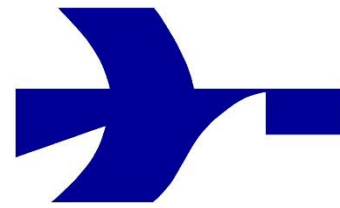


# Reservation of two (2) seats in the UPU's CA and POC, to Pacific Countries

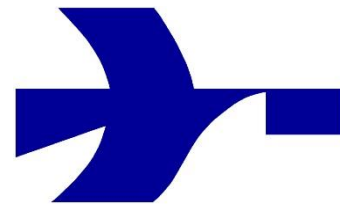
Presentation by Pacific Postal Group  
(PPG).

**Presented by:** Mr. Richard-Hyde  
Menke from Nauru and Ms. Tupe  
Ualolo-nun Yan from Samoa

**ASIAN-PACIFIC POSTAL UNION EXECUTIVE COUNCIL MEETING**  
**2-6 September 2019 , Tokyo, Japan**



- EC Doc 19 is an information paper for APPU members, providing early advice of directions being pursued by the Pacific Postal Group (PPG) postal operators and their respective countries;
- The Pacific countries will seek the reservation of 2 seats for their purposes on the UPU's CA and POC at the UPU 2020 Congress (1 in each council);
- EC Doc 19 provides the background for APPU members as to PPG Incorporated, its objectives, membership, organizational structure and functions;
- The proposal is predicted on a simple premise of “*equitable representation*” and Pacific “*region's inclusion*” in the Universal Postal Union Councils, which constitute around 5% of the Union's membership;
- Pacific countries understand the obligations of participation in UPU bodies and request for greater participation in UPU decisions, policies, implicating on operational standards and postal practices.

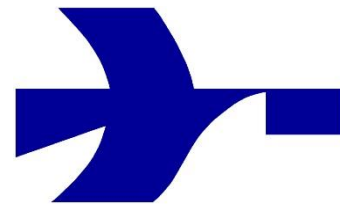


## **IMPLICATIONS**

- The proposal, if successful, would draw upon the allocation of seats within Group 4 – *'Southern Asia and Oceania'* leaving around 8 seats to be filled by other members;
- If successful, it is intended that the Pacific countries will present 2 candidates for election to each, of the CA and POC commencing in 2020;
- These candidates would rotate at successive Congresses, thereby meeting part of the need for candidates to hold no more than two terms in the CA and for one third of the POC to be rolled over at each ordinary Congress;
- The proposal is subject to a majority decision by Congress, as a change to the UPU's General Regulations is necessary;
- The Pacific countries propose to work with the International Bureau in advancing this proposal to Congress;

## Reservation of seats on the CA and POC for Pacific Countries

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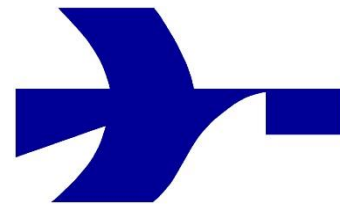


### Presentation at EC Objectives:

- Seeking understanding and support of APPU members of our proposal;
- Opportunity for Pacific voice, be heard at the Union's highest level, highlighting unique challenges facing the Pacific region;
- Better understanding of UPU Council's decisions, regulations and financial implications on small Pacific Countries;
- The representation is projected to drive stronger integration, growth opportunities and better coordination among the Pacific Region and members countries, strengthening our postal network and our Union;
- The representation in EC and POC, also allows opportunities for specific regulations/interventions addressing extra ordinary issues facing Pacific members.

## Reservation of seats on the CA and POC for Pacific Countries

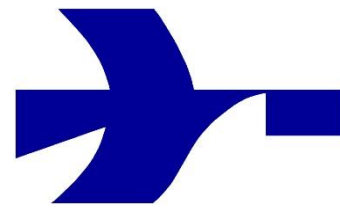
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### History and Future:

1. Pacific Island first become a member of UPU in 1969 (Nauru);
2. Its 50 years now, YET, no Pacific representatives in the UPU governing Bodies (CA or POC) - EVER;
3. The Pacific Island members - continue to support our brothers and sisters in the Asia Region for 50 years now;
4. With the intensity and urgency in the challenges facing the Pacific Region, hence our proposal for Equitable Representation and Inclusion in UPU Councils (CA and POC);
5. Our request is for 2 Seats in UPU councils for the Pacific Islands – 1 seat in the CA + 1 Seat in the POC;
6. We count on your support for this Pacific Dream to materialize in the next UPU Congress





**Referred for your information at an early stage so that you might raise any questions at this meeting**

**Thank you**